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Report to: Leeds District Consultation Sub-Committee

Date: 15 January 2018

Subject: Information Report

1 Purpose

1.1 Matters of information relating to the Leeds District.

2 Information

Bus Services Act

The Bus Services Act 2017 was enacted in May 2017. It expands the range of powers available to directly elected mayors and local transport authorities (LTAs) in areas in England outside of London to improve local bus services. The Act provides the following options for LTAs to adapt the approach to local circumstances.

- Franchising - where the LTA issues contracts with bus operators to provide services in the area. The Act provides mayoral LTAs with “London-style” powers to franchise local bus services, application for franchise powers by non-mayoral authorities will need to be made to the Secretary of State.
- Partnership - joint arrangements between LTAs and bus operators. The Act develops the existing Quality Partnerships powers extending their scope to include matters such as fares and frequencies. Two new forms of formal partnership are established “Advanced Quality Partnership Schemes” and “Enhanced Partnerships Schemes”.

The Bus Services Act also enables data about routes, fares and times across the country to be openly available to app developers, and further facilitates smart multi-modal ticketing schemes.

On 27 November, the Department for Transport issued guidance on the use of the powers contained in the Act.

WYCA adopted its Bus Strategy 2040 in August 2017 which sets out a vision for the bus system and a target to grow bus patronage by 25% over the next ten years. Bus 18 is an informal partnership with bus operators seeking to deliver the first stage of the strategy. The success of this initiative will determine the most appropriate use of the powers in the Bus Services Act. A detailed assessment of the DfT guidance is

underway and a paper will be presented to the Transport Committee later in 2018 setting out the options available to the Authority.

Bus 18

In November, the Transport Committee reviewed progress with the Bus 18 initiative which, to date, has seen

- New Buses – the investment in new buses by First West Yorkshire, Arriva and Transdev in 2017 investment totalled £16.5m.
- Ticketing- a Day Saver smart carnet product and the MCard android app are now available.
- Network Stability – an agreement has been made with bus operators to consult on major bus route changes and to limit changes to six times of the year.
- Air Quality - buses in West Yorkshire now display an Eco Star star rating which identifies their environmental performance. Fleet replacement plans are being agreed with operators.
- Punctuality and Reliability – a £1m programme of work to address bus “punctuality hotspots” is now in progress.
- Customer Service - any customers not happy with their bus journey can claim a free travel voucher from the major bus operators. Customers can call a taxi and claim the cost back from either First, Arriva or Transdev if their last bus doesn't arrive within 20 minutes of the scheduled time.
- Information – WYCA and bus operators have collaborated on a new design for bus stop information which is being rolled out.

The following priorities have been identified for 2018:

- Young People – a strongly promoted, discounted “go anywhere” day ticket, and half fare travel for young people in school uniform (without the requirement for a half fare PhotoCard).
- Air Quality – to maximise the funding opportunities provided by central government to facilitate low emission buses.
- Punctuality and reliability – a strong focus on punctuality and reliability with clear visibility of performance against targets.
- Customer Confidence – a campaign to increase public awareness of the recent investment in buses and the steps taken to increase patronage.

Boxing Day Services

WYCA funded a network of services on Boxing Day on over 70 West Yorkshire bus routes. Half hourly services ran between 9am and 6pm into main city and town

centres, retail locations and hospitals. A verbal update on take up of the services will be given at the meeting.

MCard Fare Increase

The cost of MCard ticketing products increased on 2 January 2018. Across the product range the 2.8% increase is less than the current Consumer Price Index (3.1%).

The increase in the cost of under 19 MCard tickets was only 25p per week, and there was no increase in the cost of the DaySaver tickets.

The price increases for products where rail travel is included are higher, in line with the national increase in rail fares (3.4%) which is based on the Retail Price Index. MCard prices are set by West Yorkshire Ticketing Company Ltd, which comprises representatives of bus and rail operators and WYCA.

Park and Ride

Both Elland Road and Temple Green park and ride schemes continue to grow, with Elland Road averaging around 900 cars per weekday and Temple Green averaging around 600 per day. The next phases of development of the schemes are:

- New ultra-low emission buses introduced in March
- Additional peak capacity on Elland Road from February
- Additional shelter capacity on Boar Lane from February
- A scheme to expand permanent spaces at Elland Road by 400

TransPennine Route Upgrade

Network Rail reported to the Department for Transport (DfT) on the options for the TransPennine Route Upgrade (TRU) scheme on 14th December 2017. Rail North and partner authorities, including WYCA and Transport for the North, will be developing a North of England viewpoint as to what the scheme scope should be.

It is anticipated that the decision making process on options is likely to commence during early to mid-2018 and be completed in 2019.

New Stations

Following the release of funding for the Leeds Public Transport Package (LPTIP), WYCA has worked with the rail industry, Transport for North and Department for Transport (DfT) colleagues in developing new station proposals. High level options have been developed for Thorpe Park and Millshaw and these will be shared with DfT for consideration in the context of other relevant investment programmes including HS2, Northern Powerhouse Rail (NPR) and TransPennine Route Upgrade (TRU).

The design work for Leeds Bradford Airport station will commence in early 2018, it is envisaged that the Outline Business Case for all station sites should be completed by the end of 2018.

Revenue Protection

Northern Rail are trialling a “penalty fares” scheme on the Airedale and Wharfedale lines. If a passenger gets on a train without a ticket or Promise to Pay voucher at a station where ticket buying facilities are available, they may be liable to pay a penalty fare. The penalty is the greater of £20 or twice the full single from the station where they got on the train to the next station at which the train stops. If the passenger wants to travel beyond the next station they must also pay the relevant fare from that station to their final destination. A Promise to Pay notice is a ticket that must be obtained from the ticket vending machines if customers do not have the facility to pay by credit/debit card. The Promise to Pay notice allows customers to board the train with the intention of exchanging the notice at the first opportunity with a revenue officer, or at the next available booking office. If the trial is successful it will be extended out to other lines in 2018. Posters, flyers and warnings on tickets have been produced to explain the new scheme.

Rail Accessibility Package

The Rail Accessibility Package incorporates a programme of station accessibility improvements, at Cross Gates, Horsforth and Morley railway stations. When completed, the package will enable all rail users to access station platforms, through the implementation of improved railway station infrastructure. The package is funded through the Leeds Public Transport Investment Programme (LPTIP).

Leeds Public Transport Improvement Programme Update

Full details of the £270.5m package of improvements to public transport in the Leeds District were advised to the previous meeting of the Sub-Committee. Details of the programme were shared with members of the Leeds City Council Committees during November and December. A copy of the presentation provided to the Committees is included as **Appendix 1** to this report.

Ageing Better Transport Study

Ageing Better has entered into a five-year partnership with Leeds City Council and Leeds Older People’s Forum to build on Leeds’ existing commitment to being an Age-friendly City and the best city to grow old in. Transport has been identified as a strategic priority in delivering this ambition. Funding from the Ageing Better programme has been made available to identify potential solutions.

Transport consultants STC have been commissioned to undertake a study into "Developing innovative approaches to delivering community transport in Leeds". This brief is to identify where capital investment could be used to stimulate community

based solutions and to develop a draft outline business case for funding from the Leeds Public Transport Improvement Programme. Over the coming months STC will be contacting Community Transport providers, users and community groups together with WYCA and transport commissioning agencies in the social car and health sectors. The outcome of this study will be reported to the Sub Committee.

Transport for the North

Transport for the North (TfN) is producing a draft Strategic Transport Plan (STP) for the North, working with Northern Local Enterprise Partnerships (LEPs) and Local Transport Authorities including WYCA on the approach and content. The STP will be TfN's flagship policy document setting out plans for investment in strategic transport in the north in the period up to 2050. TfN will hold a formal public consultation on the draft STP early next year.

TfN has commenced work on their Central Pennines Strategic Development Corridor study. This work will continue through to autumn 2018 and will provide a key input to developing the evidence base for rail and road interventions to shape the STP's Long Term Investment Programme. WYCA has worked with TfN on the scope of the Central Pennines study to cover journeys between Greater Manchester and East Lancashire and Yorkshire and the North-East.

Department for Transport Accessibility Strategy

The Department for Transport (DfT) recently published a consultation seeking views on a draft Accessibility Action Plan which sets out proposals to improve the travel experience for people with disabilities. The consultation ended on 22 November and WYCA's response can be found on the WYCA website.

Transport Budget

On 14 December, the Combined Authority considered its three year Budget Strategy and Business Plan in advance of its approval by the Authority on 1 February 2018. The current funding environment for local government is very difficult and requires WYCA and local Councils to consider a range of options to reduce expenditure. WYCA is reviewing its costs and income across its full range of activities and services. The provision of supported bus services is the largest element of transport expenditure over which WYCA has discretion. It will be necessary to review this provision over the coming three years with a view to ensuring an effective service at a reduced cost to the taxpayer. An area by area review will take place with input from members of this Sub Committee.

Transforming Cities Fund

The November 2017 Budget included an announcement on the 'Transforming Cities Fund', a £1.7 billion fund to support transport investment. The fund will target projects which drive productivity by improving intra-city connectivity, reducing

congestion and utilising new mobility services and technology. It was announced that “half of the fund will be allocated via competition for transport projects in cities and the other half will be allocated on a per capita basis to the six combined authorities with elected metro mayors – £74 million for Cambridgeshire and Peterborough, £243 million for Greater Manchester, £134 million for Liverpool City Region, £80 million for West of England, £250 million for West Midlands and £59 million for Tees Valley – enabling them to invest in their transport priorities.”

WYCA is working with partners from across the city region to consider a range of options for a potential bid to the fund.

Clean Air Zones

Leeds City Council launched a public consultation on 2 January on the proposal to introduce a ‘Class B’ Clean Air Zone within the Outer Ring Road/motorway network. A ‘Class B’ Clean Air Zone requires that all buses, coaches, heavy goods vehicles and taxi/private hire vehicles that do not adhere to minimum European Emission Standards - Euro 4 for petrol and Euro 6 for diesel - will be charged for entering or circulating within the proposed Clean Air Zone. The public consultation runs until 2 March 2018.

As part of the consultation Leeds City Council will be exploring how it can best achieve the shift of the taxi and private hire fleet towards Ultra-Low Emission Vehicles and Zero Emission vehicles either via charges for any non-ultra-low emission vehicle entering the Clean Air Zone, or whether simply a robust package of incentives can be relied upon.

The West Yorkshire Combined Authority is working collaboratively with Leeds City Council to support implantation of the proposed Clean Air Zone and to address potential negative impacts faced by transport operators.

Further information on the Leeds Clean Air Zone proposal and a link to the public consultation page is available on the Leeds City Council web site

A representative from Leeds City Council will attend the DCSC meeting to provide further information and ask for feedback from DCSC members.

Leeds Integrated Masterplan (LISM)

WYCA has been working with DfT, HS2, Transport for the North (TfN), Leeds City Council (LCC) and the rail industry on the masterplan for the Leeds station.

The masterplan provides the blueprint for the station’s transformation into a distinctive gateway hub integrating national, regional and local transport services with HS2 and Northern Powerhouse Rail. A summary of the masterplan is now

available online at www.southbankleeds.co.uk/news/leeds-integrated-station-masterplan-summary-released.

CityConnect

Work has started on the Leeds City Centre Project, extending the cycle superhighway into the core of the city from the West and East, along with links to the Education quarter in the south and the first sections of a cycle loop. The project is due to be completed in summer 2018. Details of the construction programme and plans are available on the CityConnect website.

Additional enhancement works will be taking place along the cycle superhighway between Leeds and Bradford and along the A65 York Road following the completion of a Road Safety Audit.